

ADVISORY COUNCIL ON HISTORIC PRESERVATION BUDGET ESTIMATE FY 2022

September 2020

An independent federal agency, the ACHP promotes the preservation, enhancement, and sustainable use of our nation's diverse historic resources and advises the President and Congress on national historic preservation policy. It also provides a forum for influencing federal activities, programs, and policies that affect historic properties. The ACHP promotes historic preservation to foster the understanding of the nation's heritage and the contribution that historic preservation can make to contemporary communities and their economic and social well-being.

The Honorable Aimee K. Jorjani of Falls Church, Virginia, is chairman of the 24-member council, which is served by a professional staff with offices in Washington, D.C. For more information about the ACHP, contact:

401 F Street NW, Suite 308
Washington, D.C. 20001-2637
Phone: 202-517-0200
Website: www.achp.gov
On Twitter and Instagram: @usachp
Facebook: ACHP-Advisory Council on Historic Preservation; Preservation-The Next Generation; and Preservation Indigenous-Native Youth

Advisory Council on Historic Preservation

ADVISORY COUNCIL ON HISTORIC PRESERVATION BUDGET ESTIMATE, FY 2022

FY 2022 Request

The Advisory Council on Historic Preservation requests \$8,935,000 and 38 FTE

SUMMARY

FY 2022 Summary

The experience of the COVID-19 pandemic has made a significant impact on the work of the Advisory Council on Historic Preservation (ACHP), and the lessons learned greatly influence the ACHP's budget estimate for FY 2022. The ACHP continues to stress its priority work but with important adjustments to address the substantial challenges facing the nation. In FY 2022, the ACHP will:

- Manage the federal historic preservation review and consultation process under Section 106 of
 the National Historic Preservation Act (NHPA) in an effective and efficient manner that fully
 engages stakeholders and the public to find creative solutions that accommodate both federal
 project needs and stewardship of our nation's historic and cultural resources as the national
 economy recovers;
- Respond to the rapidly growing demand from federal agencies for Section 106 program
 alternatives to tailor Section 106 procedures to specific agency programs and develop Section 106
 program efficiencies to support the streamlining goals of Executive Order 13807, "Establishing
 Discipline and Accountability in the Environmental Review and Permitting Process for
 Infrastructure Projects" and the work of the Federal Permitting Improvement Steering Council
 (Permitting Council);
- Promote historic preservation as a strategy for addressing national economic recovery goals, especially in the area of infrastructure, identified and advanced by the Administration and the Congress;
- Promote federal programs and policies that leverage the benefits of preserving and using historic buildings for community revitalization and economic growth, addressing development in Opportunity Zones and creation of affordable housing;
- Through the Traditional Trades Training Task Force and with partners, promote federal programs
 and policies that support training and apprenticeship opportunities addressing the shortage of
 skilled preservation craftspeople in the construction trades;
- Promote the availability and use of digital tools, including Geographic Information Systems (GIS) and electronic Section 106 processing (e106), to improve and expedite planning for federal projects by making information about the location of identified historic properties more uniformly and readily available to project planners and stakeholders and to facilitate digital communication and recordkeeping in the Section 106 process;
- Implement the principles and directives of the Office of Management and Budget's "Supplemental Management Guidance for FY 2022 Agency Budget Submissions" (Supplemental Guidance) to more efficiently carry out ACHP programs and activities;

- Upgrade and expand the functionality and usability of the ACHP's website as a primary source of information on the ACHP and its programs as well as the federal historic preservation program in general;
- Meet the substantially increased demand from federal agencies and stakeholders for online Section 106 training;
- Provide timely expert advice to the President, the Congress, and the executive branch on national
 economic, energy, community development, resource management, and environmental policies
 and priorities;
- Participate in the emergency response to and longer-range recovery from national emergencies and natural disasters:
- Promote the effective engagement of Indian tribes and Native Hawaiian organizations (NHOs) in the federal preservation planning process and the broader national historic preservation program;
- Collaborate with the U.S. Semiquincentennial Commission and preservation partners to advance preservation programs and policies in the commemoration of the 250th anniversary of American independence;
- Work with federal agencies to implement recommendations in the ACHP's 2021 Report to the President on federal stewardship of historic properties, as required by Executive Order 13287;
- Work with partners to raise awareness about the importance of historic preservation; promote the value and relevance of cultural heritage and the benefits of historic preservation in contemporary society; engage new audiences, including the next generation of preservationists; and strive to build a more inclusive preservation program that embraces all;
- Expand the ACHP's work with partners, the White House Initiative on Historically Black Colleges and Universities (HBCUs), and HBCUs to bring students of color into the field of historic preservation in general and in career paths in the federal government;
- Provide the training, guidance, information, and other tools necessary to address needs in the historic preservation workforce across a broad spectrum of American workers.

The ACHP's FY 2022 request represents an increase of \$1,557,000 from the FY 2020 appropriation of \$7,378,000, and \$1,535,000 above the FY 2021 budget request figure of \$7,400,000. This proposed increase will permit the ACHP to maintain the FY 2021 level of operations (+\$680,000), meet many cybersecurity and Information Technology (IT) needs called for by the Supplemental Guidance (+\$625,000), and address projected demands from federal agencies for Section 106 project reviews, program alternatives, and training and guidance, particularly in the area of economic recovery and infrastructure development. It will support one additional FTE and enable the ACHP to fill an authorized but currently vacant FTE position (+\$230,000).

FY 2022 Direction

The unprecedented onset of the COVID-19 pandemic forced changes in ACHP operations almost overnight and presented challenges regarding internal work processes, communication, information sharing, and overall program management that had no parallel in ACHP history. Fortunately, IT investment in prior years and the existence of a well-established telework system for ACHP employees enabled the ACHP to transform to the new reality efficiently. The ACHP's experience with 100 percent remote working since March 16, 2020, has demonstrated the ability of the members and staff to respond effectively to changed circumstances but has also revealed further needs to maximize efficiency and productivity in the new work environment. Many of these are called out in the Supplemental Guidance and are reflected in this estimate.

Meanwhile, the pandemic and the federal response placed new demands on the Section 106 process to deal with essential emergency measures and longer-term efforts to rebuild the economy. Agencies came

forward with requests for new program alternatives and expedited treatment of essential projects undergoing Section 106 review. The latter led agencies to seek direct assistance from the ACHP when they confronted state and tribal offices that had closed due to the pandemic. The demand for training increased greatly, coinciding with the inability to conduct on-site courses, which led to a substantial expansion of the ACHP's online course and webinar offerings. The impact in the ACHP's training strategy has been transformative, as the efficiency of the delivery process and the receptivity of users have changed the fundamental direction of the training program, as is reflected in this estimate.

Experience during the pandemic has proven the importance of digital information and enhanced online processes for maintaining the flow of Section 106 work when participants cannot access paper files or conduct face-to-face meetings. The ACHP's Digital Information Task Force issued its report and recommendations prior to the impact of the pandemic and now seems prescient in identifying the needs for future Section 106 management. Items are included in this estimate to promote the goals laid out in that report.

Meanwhile the broader efforts of the ACHP to promote historic preservation as a national policy and a means to achieving other governmental goals continue, although many have been affected by the pandemic restrictions.

Economic recovery and infrastructure

Beyond the immediate response to the public health crisis, rebuilding the nation's economy is an overarching federal government priority. The ACHP's major contributions to this effort are to advance the Administration's infrastructure initiatives. The agency is uniquely positioned to build efficiencies in the Section 106 review of federal and federally assisted projects and to improve environmental reviews for infrastructure projects through better coordination among Section 106, the National Environmental Policy Act (NEPA), and other environmental statutes.

Since 2012, the ACHP has played an important role in Administration efforts on improving the delivery of infrastructure projects, providing policy recommendations and guidance as a member of the Permitting Council implementing the requirements of Executive Order 13604, "Improving Performance of Federal Permitting and Review of Infrastructure Projects," as a member of the Permitting Council established by Title 41 of the Fixing America's Surface Transportation Act of 2015 (FAST Act), and as a signatory to the April 2018 Memorandum of Understanding Implementing One Federal Decision (OFD) under Executive Order 13807, "Establishing Discipline and Accountability in the Environmental Review and Permitting Process for Infrastructure Projects."

The ACHP will continue to advance Permitting Council and OFD goals by developing Section 106 program efficiencies, promoting the digitization of information to better inform Section 106 reviews and project planning, assisting federal agencies in effectively coordinating Section 106 reviews for infrastructure projects listed on the Permitting Dashboard, and promoting NEPA-Section 106 integration strategies. An important effort in the latter area is working in cooperation with the Council on Environmental Quality (CEQ) to provide updated information relevant to the joint ACHP-CEQ *Handbook for Integrating NEPA and Section 106* following the issuance of revised CEQ NEPA regulations.

The ACHP is also a member of the Broadband Workgroup, working with other federal members to identify further efficiencies and improvements to environmental review procedures for broadband projects, particularly those that serve rural America. The pandemic has driven home the critical importance of broadband accessibility for all Americans, and the ACHP is committed to improving the Section 106 process for broadband projects.

Section 106 Program Alternatives

Federal agency requests for program alternatives to adapt the Section 106 process to their specific needs have increased dramatically in FY 2020 and are expected to continue to rise in the coming years. In supporting the goals of Executive Order 13807 and the FAST Act, the ACHP is actively advancing their use to increase the efficiency and effectiveness of historic preservation reviews for a wide range of federal programs. Program alternatives provide the ACHP with the ability to tailor the standard Section 106 review process established in the ACHP's government-wide regulations to meet the needs of a particular agency program. They are created in collaboration with the responsible federal agencies and with the engagement of stakeholders and the public. Over the years, these have provided carefully crafted approaches to improving the efficiency of agency project delivery and focusing reviews on the highest value cases.

Recent program alternatives developed by the ACHP include the ACHP's amendment of a Program Comment for broadband projects that eliminates duplicative reviews for other agencies that assist activities for which the Federal Communications Commission (FCC) conducts a Section 106 review. The ACHP also recently issued a Program Comment to the Department of the Army to establish procedures for the Army's management of its nationwide inventory of more than 3,200 Inter-War Era housing units that balance historic preservation requirements with the Army's responsibility to provide military families with safe and healthy housing. These Program Comments are excellent examples of adapting the Section 106 to focus on high-value work.

It is anticipated that the interest among federal agencies in developing program alternatives to create efficiencies will continue to grow in FY 2021 and FY 2022 as it has during FY 2020. Nationwide efforts already in the early stages of development and that will require further action by the ACHP in FY 2021 and FY 2022 include the following:

- -Nationwide Programmatic Agreement for the Department of the Navy regarding the modernization of shipyards;
- -Program Comment for the Bureau of Reclamation for water irrigation systems in the West;
- -Nationwide Programmatic Agreements for routine forest management activities and project phasing as well as a Program Comment regarding the disposal of facilities for the U.S. Forest Service:
- -Updating the nationwide Programmatic Agreement for the Bureau of Land Management (BLM) that expires in 2023;
- -Program alternatives for the National Park Service (NPS) addressing the use of Great American Outdoors Act funding to reduce its maintenance backlog and facilities management; and
- -Program Comment for "Twilight Towers" (cell towers that were erected without Section 106 compliance) and a Program Alternative for 5G wireless communication facilities for the FCC.

Other program alternative requests are expected in the coming years as well, as federal agencies recognize the efficiencies they provide, and all participants in the Section 106 process acknowledge their value in simplifying routine reviews. The ACHP is committed to collaborating with agencies to the extent that resources permit.

Digital historic property information and electronic Section 106 processing

Recognizing the importance of ensuring information about historic properties is readily available to project planners, the ACHP established a Digital Information Task Force in 2018. The Task Force recommendations and action plan, issued in 2020, address the need for more uniformly available digital tools, including GIS, to improve the efficiency and planning for federal projects by making information

about the location of identified historic properties more readily available. Access to better information will contribute significantly to current government-wide efforts to improve the efficiency of environmental reviews, including Section 106 reviews, for infrastructure projects. Such information also can provide a platform for development of preservation outcomes. In FY 2022, the ACHP will continue to advance the recommendations of the Task Force. The action plan includes working with state, tribal, and local government and private sector stakeholders to identify effective strategies for making historic property geospatial information appropriately available to the planning process.

IT can also expedite the Section 106 process and make it more transparent and accessible to participants and the public. Since 2013, the ACHP has offered an Electronic Section 106 Documentation Submittal System for use by federal agencies when carrying out their Section 106 responsibilities. The *e*106 system improves the efficiency of the Section 106 review process by providing federal agencies with an electronic submittal system that expedites critical steps in Section 106 review and encourages complete and accurate submissions. Most submissions to the ACHP are now received electronically, and *e*106 supported continuity of operations without delays during the pandemic's period of maximum telework. The FY 2022 request will enable the ACHP to develop upgrades to this system to fully integrate it with the ACHP's case management database and create a web-based form to improve usability.

Effective tribal engagement

An important component of the ACHP's infrastructure efforts has been improving the involvement of Indian tribes and NHOs in the Section 106 process, as large energy and infrastructure development projects impact traditional cultural properties on an unprecedented scale. These initiatives will advance Administration goals to improve environmental reviews of such projects.

The ACHP has taken important actions to encourage early coordination with Indian tribes by applicants and federal agencies in pre-application studies and information gathering. Earlier coordination often leads to better preservation outcomes and more expeditious and predictable Section 106 reviews. In 2019, the ACHP launched an e-learning course for federal agencies and applicants and issued a handbook to assist them with early tribal coordination. In FY 2020, the ACHP began offering Section 106 training for Indian tribes via Zoom as well as developed an online, on-demand course for them. The ACHP launched a similar online course for NHOs. Ensuring that Indian tribes and NHOs fully understand the Section 106 process is a key component of their effective involvement in the review process. Training as well as the development of other tools to assist Indian tribes will continue through FY 2022 and will be supported by enhancements contained in this budget estimate.

The ACHP has also been assisting the Permitting Council in implementing a government-wide tribal contact database system to help agencies efficiently meet their tribal outreach responsibilities. Due to the removal of most Indian tribes from their ancestral homelands where many properties of traditional religious and cultural significance to them are located, federal agencies and applicants are often challenged in identifying the tribes that federal law requires them to consult. A government-wide database showing the areas of interest to tribes and providing up-to-date contact information can facilitate early consultation with tribes and deliver significant efficiencies in the Section 106 process. The Department of Housing and Urban Development created a useful tool, and the ACHP is working with the Permitting Council to identify resources to ensure it could be regularly updated and maintained for utility across the federal government.

Training

Training is a critical component of improving the efficiency of the Section 106 process. Responding to the pandemic, the ACHP has continued to expand its training efforts in FY 2020 but in a way that

promises to transform the training program. While three new classroom courses were introduced to the curriculum in FY 2019 and FY 2020, the ACHP has responded to the COVID-19 pandemic by converting two courses usually taught in person to a digital classroom format. These courses reached more than 150 students in the first two months since they were introduced during summer 2020. The digital classroom courses also support the ACHP's commitment to distance learning, recognizing that budget and travel restrictions in other agencies limit participation in the ACHP's publicly available on-site training opportunities. Distance learning is lower in overall cost to both the ACHP and participants, although it does require up-front development costs. Introduced in FY 2013, the ACHP's webinars continue to grow in popularity with one new course introduced in FY 2020. In late FY 2017, the ACHP launched its ondemand e-learning platform. In 2019, the ACHP removed fee requirements for all on-demand courses and saw a dramatic increase in the number of participants taking these courses. Total participation in ACHP webinars, on-demand courses, and other online training is expected to reach 2,000 participants in FY 2020 and even larger numbers in FY 2021 and FY 2022. Given that these on-demand courses are now reaching hundreds of new participants, the ACHP will focus further effort in expanding this catalog of material.

While distance learning will be the priority in future years, at the same time there has been an increase in requests for special on-site or digital classroom courses tailored to individual agencies. The ACHP anticipates the demand to continue to rise in FY 2021 and FY 2022. Federal agencies support the development and delivery of these courses, but the ACHP creates course content and provides instruction.

To respond to the increasing demand, the ACHP plans to reassign one existing FTE to provide additional support for these increased training efforts in FY 2022 and is seeking additional funding to upgrade the technology for delivering remote courses and webinars. Resources are also being sought to enable the ACHP to use Pay.gov to charge for online training and webinars.

Website

The ACHP's website is its primary interface with the public and ACHP stakeholders. Completely overhauled in 2018, it is the platform for information about the ACHP's authorities, programs, and activities, providing a unique resource on the Section 106 process, a repository for essential guidance and best practices, and access to the ACHP's training and information products. The website has become increasingly used to promote the ACHP's social media efforts and is viewed by users as the gateway to information on the national historic preservation program. An effective web presence requires constant refinement and upgrading to employ the latest technologies and adapt to market trends. The budget request seeks funding to continue to maintain and expand the ACHP's website as an essential informational, public service, and public access vehicle. Recent experience with providing agencies and stakeholders with pandemic-related updates and guidance regarding their Section 106 compliance responsibilities has underscored the importance of an up-to-date, user-friendly website.

Policy advice

The ACHP continues to advise the Administration and the Congress on legislative, regulatory, and administrative policies that affect or enhance historic preservation interests. Likewise, it provides evaluations and recommendations on how federal programs can make better use of historic preservation tools and techniques as they carry out their missions. These efforts focus on strategies to effectively combine the stewardship of the nation's heritage with other national goals and cooperate in the joint development and implementation of such initiatives. In those efforts, the ACHP continues to work toward its established goal of supporting a preservation program that is inclusive and responsive to the public, expanding its use of social media to connect with an increasingly diverse and technologically sophisticated constituency.

Managing historic federal properties. Acknowledging the Administration's goals to more efficiently use its real property assets, the ACHP in late 2019 established a Leveraging Federal Historic Buildings working group to identify opportunities for reusing and leveraging federal historic buildings. The working group has focused on the leasing of under-used and unused historic federal buildings and will identify administrative and legislative improvements to facilitate the leasing of such properties for non-federal use. It will also offer best practices and success stories that can be shared with other agencies that are considering the disposal, lease, or reuse of historic buildings. Section 111 leasing under the NHPA is a central focus, as it enables agencies to lease historic properties that they own and retain the proceeds for historic preservation purposes.

The working group also informed the ACHP's revised guidelines for agencies, issued in spring of 2020, to assist them in reporting to the ACHP by the end of FY 2020 on their progress in identifying, using, and protecting historic properties in accordance with Section 3 of Executive Order 13287. In FY 2021, the ACHP will review the progress reports submitted by federal agencies and develop and issue its own mandated triennial Report to the President by February 15, 2021, on the stewardship of federally owned historic properties. The ACHP will work with federal agencies to implement the report's recommendations in FY 2021 and FY 2022.

Affordable housing and community revitalization. In 2019, the President created the White House Council on Eliminating Barriers to Affordable Housing, with the mission of promoting the development of more affordable housing for Americans. The ACHP engaged with the Council, noting historic building stock is an excellent resource. In 2006, the ACHP developed its "Policy Statement on Affordable Housing and Historic Preservation," which has proven quite effective in facilitating federal investment in rehabilitating historic residential units. To further the Administration's goals, a revision of the policy statement is planned for FY 2021 along with other actions when the White House Council's report is released in the near future.

Related to this is the ACHP's work to promote historic preservation as a tool for community revitalization, economic development, and public education, supporting the Administration's goals in those areas. As the nation recovers from the economic impacts of the COVID-19 pandemic, historic preservation as a means of community renewal will be even more important. The ACHP has taken important steps in the past to promote preservation strategies in this area, making policy recommendations on historic preservation and community revitalization in its 2014 report *Managing Change: Preservation and Rightsizing in America* and issuing its follow-up 2016 "Policy Statement on Historic Preservation and Community Revitalization." This expertise will be useful in the ACHP's efforts to shape federal economic recovery efforts in the coming years.

Preservation crafts training. In recent years recognition has grown of the nationwide shortage of skilled craftspeople to work on preservation projects. Demand has increased substantially without a commensurate growth on the supply side. Of particular interest in the coming years is the need for such workers to carry out the repair and rehabilitation projects funded by the recently enacted Great American Outdoors Act. The ACHP began in FY 2020 exploring how federal policies and programs could support the training of skilled preservation tradespeople to address the issue and provide stable, well-paying jobs. The ACHP is uniquely positioned to work with members such as the Department of Education, other federal agencies such as the Departments of Labor and Commerce, and the private sector to advance the goal of economic opportunity while helping to preserve historic properties. In FY 2020, the ACHP chairman created a Traditional Trades Training Task Force to examine opportunities and produce policy recommendations. Development of an ACHP policy statement on the topic is planned for FY 2021. Through these efforts, the ACHP will contribute to addressing the work force issues that prompted issuance of Executive Order 13801, "Expanding Apprenticeships in America," and Executive Order 13845, "Establishing the President's National Council for the American Worker." The recent enactment

of the Great American Outdoors Act, which provides substantial multi-year investment in addressing deferred maintenance in national parks and forests and on the public lands, also creates a significant need to expand the pool of skilled preservation craftspeople to work on those projects.

Preservation and the Semiquincentennial. The United States will commemorate 250 years since its founding in 2026, and the ACHP sees this as an opportunity to both celebrate the places associated with the nation's history and to make further strides in developing the national historic preservation program. In 2019, the ACHP engaged with the U.S. Semiquincentennial Commission as the Commission developed its report to the President, and in 2020 the Commission asked the ACHP chairman to serve on the America 250 Parks, Preservation, and Public Spaces Task Force. The ACHP is working to ensure historic preservation is an important component of the Commission's work. A particular goal of the ACHP, in its role as policy advisor to the President and Congress, is to seek permanent improvements to the public-private partnership that undergirds the national program. These efforts will continue in FY 2021 and intensify during FY 2022.

Strengthening the national preservation program

The national historic preservation program is a public-private partnership intended to tell the stories of all Americans and to honor and preserve their heritage. In fulfillment of its statutory charge to encourage public interest and participation in historic preservation, the ACHP will continue its efforts to build a more inclusive preservation program and to engage youth in historic preservation. Much of the ACHP's recent work has focused on two initiatives involving minority students to encourage them to pursue careers in preservation, in recognition of the current lack of diversity in the historic preservation field. These efforts will continue in FY 2022.

HBCU initiative. In 2018, the ACHP launched "Preservation in Practice" in conjunction with NPS and the National Trust for Historic Preservation. The initiative advances the goals of the White House Initiative on Historically Black Colleges and Universities, which was created by Executive Order 13779, "White House Initiative to Promote Excellence and Innovation at Historically Black Colleges and Universities." Funded by NPS, the initiative strives to bring more African American young professionals into historic preservation and related fields. It introduces students to historic preservation principles and practice through work with preservation professionals and hands-on experiences at historic buildings at HBCUs, drawing on the rich heritage of these unique institutions. In 2019, the ACHP's initiative was recognized by the White House Initiative with one of three Agency Innovator Awards.

The ACHP, working with its partners, developed plans to expand from the current program of two HBCUs to three in 2020, and a broader audience of students following in 2021, but the pandemic forced deferral until 2021. The ACHP's goal is to establish model approaches that can be adopted by others to implement in the future and explore similar related programs with federal agencies, such as the Department of Education, connected to community colleges. A similar approach was taken in the past with the development of historic preservation youth summits, a program successfully adopted by a nonprofit organization with support from NPS. Plans for FY 2022 are to continue to build out the program with the participation of additional HBCUs based on the FY 2021 experience.

Tribal college initiative. The ACHP continues to make special efforts in Indian Country by hosting a Native youth Facebook page and implementing its partnership with Salish Kootenai College (SKC), the only tribal college or university with degree programs in tribal historic preservation. This work will continue in FY 2021 and FY 2022 with increased emphasis on encouraging federal agencies to support career development in the preservation field, in particular to engage Native professionals in the national program. A federal-tribal summit at SKC to bring together tribal representatives, students, and agency staff to advance these goals was planned for FY 2020 and is now scheduled for FY 2021.

Information Technology and cybersecurity

IT has assumed an increasingly prominent role in the ACHP's work and requires continued investment to meet IT modernization and cybersecurity challenges to provide the necessary tools to carry out program activities. In conformance with the President's Management Agenda, the agency is focused on providing modern IT as the foundation of how the ACHP serves its constituency securely and efficiently. Achieving this goal requires utilizing cutting-edge technology and replacing legacy infrastructure using modern cloud-based solutions where possible to enhance IT service effectiveness and reduce cybersecurity risks.

As noted previously, providing online access to information and technical assistance assumes increasing importance for improving Section 106 efficiency and trying to reach more diverse audiences in a cost-effective manner. The ACHP's online efforts, including its website, e-communications, and social media platforms, provide many benefits for the public, federal partners, and the agency. The ACHP recognizes the importance of a broad range of strategies for communication and is aware that online communication and social media allow it to ensure transparency while increasing reach and reducing printing and distribution costs.

The increase in cybersecurity threats, the corresponding spate of legislative and Administration directives, and the need for replacing legacy equipment have placed significant financial demands on the ACHP. In response, the ACHP has undertaken a multi-year program to address the issues. Investments in FY 2020 and FY 2021 were essential to advance the effort but will not be sufficient to meet the challenges of the ever-changing threat environment and legal directives. FY 2022 funds will be allocated to meet existing requirements of the National Institute of Standards and Technology (NIST) Cybersecurity Framework areas, Executive Order 13800, the President's Management Agenda's Modernizing IT Cross-Agency Priority (CAP) Goal, and the OMB M-17-09 and DHS Cybersecurity directives for securing High Value Assets (HVAs). The implementation of the new cybersecurity capabilities established in recent years resulted in measurable improvements in the ACHP's security posture as noted in the agency's Risk Management Assessments and Federal Information Security Management Act submissions.

IT equipment contracts that included maintenance as part of the initial purchase in 2014 have ended, requiring new maintenance contracts with new costs. Due to budget constraints, compromises were made to balance spending for equipment maintenance and cybersecurity functions, so some maintenance contracts lapsed. While necessary from a budget standpoint, this was not desirable and introduced additional operational and cybersecurity risks, as systems were unable to receive patches or repairs as needed. Additional funds provided by the Congress in FY 2021 will allow the restoration of these essential contracts, reducing the risks to the IT infrastructure and agency HVAs. Requested FY 2022 funding will provide sufficient funds to continue essential maintenance costs of the agency IT infrastructure.

Due to the investments made in cybersecurity improvements, ongoing improvements in the ACHP's Cybersecurity Risk Management Assessments have been made possible by prioritizing reduction of cybersecurity capability gaps. FY 2020 funding allowed substantial increases in cybersecurity capabilities, and the FY 2021 appropriation and the requested level of FY 2022 funding will enable the ACHP to maintain this momentum by providing sufficient resources to maintain effective cybersecurity operations.

All four Risk Management Assessment security domain ratings, "Identify," "Protect," "Respond," and "Recover," are being actively targeted for improvement in FY 2021 and FY 2022 to achieve "Managing Risk" ratings. Achieving these goals will be a multi-year effort. The goal is to improve the agency's cybersecurity capabilities, maintain the technology infrastructure, and make the necessary progress to improve the risk assessment ratings and reduce the agency's cybersecurity risks by fully implementing the

NIST Cybersecurity Framework. FY 2022 funds will enable the ACHP to meet the goals; maintaining them will become recurring costs in FY 2023 and beyond.

Budget supplements in the final FY 2020 and FY 2021 appropriations funded capital expenditures for managing and addressing the lifecycle of IT systems hardware. However, larger replacement efforts have been deferred for future budget years or until the systems are end of life and end of service. By end of 2020 the end of systems life cycles for networking, storage, computing, and some cybersecurity equipment will be reached. This will ultimately require a significant investment to complete a one-for-one replacement of all the end of life equipment. The ACHP anticipates distributing these expenses over a multi-year period. Replacement activity for FY 2020 and FY 2021 will be focused on supporting critical infrastructure and cybersecurity continuity of operations. During FY 2021, the ACHP is also required to transition from the expiring Networx telecommunications contracts to the Enterprise Infrastructure Solutions contracts, requiring an increase in service and transition costs to improve agency connectivity, resiliency, and security. Some of these recurring cost increases will carry over into FY 2023.

Requested FY 2022 funding levels will allow continuity of the following ongoing or newly established activities from FY 2021:

- Continue the cybersecurity automation capabilities and orchestration of security operations established in FY 2020. Significant work is being done to implement a security orchestration and automation (SOAR) platform to support the limited cybersecurity staff by automating higher tier security work and improve speed of triage, detection, and response. FY 2021 and continued FY 2022 funding levels will be used for platform licensing recurring costs. This cybersecurity function is essential to support the President's Management Agenda: Reduce Cybersecurity Risks to the Federal Mission by leveraging commercial and cutting-edge capabilities, enabling high returns on investment for cybersecurity. This initiative also supports the agenda for shifting from low-value to high-value work by using automation software. (For more details on the ACHP's past and proposed cybersecurity activities and plans, see Appendix B.)
- Continue maintenance but defer replacement of legacy equipment, including vulnerability mitigation for designated HVAs as required by Binding Operational Directive 18-02, Securing High Value Assets. This is a recurring requirement to mitigate operational risks by funding maintenance contracts, address equipment maintenance or capacity increase costs.
- Continue secure remote access to staff and to cloud productivity solutions. Legacy remote access equipment will be replaced with cloud-based secure access solutions.

FY 2022 Budget Request

The ACHP request for FY 2022 would maintain current level of operations, respond to increased demands for Section 106-related work, and address the specific elements of the OMB Guidance. The total request is \$8,935,000, an increase of \$1,535,000 over the FY 2021 budget request.

Adjustments to base. The sum of \$680,000 for salaries and benefits is requested to cover annualized government-wide pay raises and scheduled within-grade step increases. This will maintain the current staffing levels of the ACHP. Any other adjustments to base would be absorbed.

Personnel. Changes to ACHP operations will result in the repurposing of certain existing positions to adapt to higher-priority functions. This will provide increased support for expanded training activities and

consolidation of youth program coordination. Other adjustments to administrative support positions are also under consideration. Funding for two additional positions is sought¹:

- One FTE (GS-13) in the Office of Federal Agency Programs (OFAP), Digital Operations Coordinator, to coordinate use of electronic communication and digital information to enhance the timeliness and efficiency of Section 106 reviews. Key responsibilities would include coordination with the IT office to expand and improve the use of e106, which is rapidly becoming the primary interface between the ACHP and participants in Section 106 reviews; assist ACHP staff and Section 106 participants in improving their use of electronic communication to carry out Section 106 reviews, including interim measures to address challenges relating to COVID-19 and economic recovery; oversee and improve OFAP's use of ACHPConnect to monitor, document, and communicate about the ACHP's participation in individual Section 106 reviews; coordinate with ACHP's Office of General Counsel to refine and implement OFAP's electronic records management protocols; and manage reporting and communication with members, stakeholders, and the public through the ACHP's website and other tools about the ACHP's activities under Section 106. FY 2022 request: \$146,000
- One FTE (GS-9) in the Office of General Counsel to provide human resources support, electronic records management, and manage Freedom of Information Act (FOIA) requests. When the previous director of the Office of Administration retired in 2017, his position was downgraded, and human resource functions were assumed by the Office of General Counsel as an interim solution. For a while, a part-time paralegal was hired to carry out those duties, and that worked well while she was on board. Funds are now being sought to replicate and expand that position to take over work for the higher-graded general counsel and associate general counsel. An FTE slot that has been vacant since January 2019 will be used for this position; no new FTE is sought. FY 2020 request: \$84,000

Responses to the OMB Supplemental Guidance. The following budget request items support the activities described in the preceding budget narrative. They total \$625,000 and are organized for presentation in the format of the Supplemental Guidance.

- I. Modernization of Public Facing Websites, Digital Services, and Records Management and improve touchpoint areas for Customer Experience (CX)
 - A. Web content management system improvements, additional web development, media development, extending multimedia integrations and delivery systems for developing new website content, campaigns, capabilities, and ongoing development support would be provided. A dedicated web product would provide collaboration space for ACHP members. Total requirement is \$200,000 over multiple years. FY 2022 request: \$50,000²
 - B. End-to-end digitization of key services such as the Section 106 submission process by enhancing the e106 program by digitizing forms and implementing electronic signatures.

¹ There is currently one unfilled FTE position, so the request seeks only one additional FTE but funding for both positions.

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² \$40,000 for AI applications such as a Chatbot; \$80,000 for needed content management improvements, additional software development, media development; \$10,000, extending multimedia integrations and delivery systems; additional \$70,000 for developing new website content, campaigns, capabilities, and ongoing development support as needed; would include multimedia software.

Electronic signatures and forms would be utilized for efficiency gains in both internal processes and customer facing processes. Core agency application for managing Section 106 cases would be modernized to meet current needs. This would allow fully electronic *e*106 submissions. Total requirement is \$197,000 over multiple years. FY 2022 request: \$45,000³

- C. Improve electronic records management and FOIA response processes through implementing dedicated systems. Total requirement is \$185,000 over multiple years. FY 2022 request: \$35,000⁴
- D. Build a new integration for Pay.gov course registrations to support expanded Section 106 training program and improve program management and customer service experience. FY 2022 request: \$25,000
- II. Accelerate adoption of AI and Enhance Federal Data & Infrastructure for AI

Innovative applications of AI technologies could be leveraged in existing digital services for customer facing and internal applications per Executive Order 13859 guidance. The agency is currently utilizing AI and graph databases extensively in IT and security operations. Some of the tools and techniques for big data, machine learning, natural language processing, and deep learning can be transferred to improve services to constituents and federal and state partners. Total requirement is \$200,000, but this is a secondary priority so no funds are requested for FY 2022.

III. Information Technology

- A. Cloud Email and Cloud Collaboration Tools: Cloud based telephony, video conferencing, and collaboration tools. Additional document workflow improvement costs covered under electronic signatures and forms digitization. FY 2022 request: \$30,000
- B. Enterprise Infrastructure Solutions (EIS). As part of the transition to EIS, connectivity redundancy and capacity increases (to support disaster recovery and COOP) will be established. FY 2022 request: \$50,000
- C. Transition to IPV6. Replacement of legacy networking equipment and configuration. \$160,000 required but defer until future year. FY 2022 request: \$0
- D. Security Operations Center (SOC). Agency security operations require increased resources for hardware, software, cloud services, analysis, and labor. SOC is currently operated within the agency without contractors. FY 2022 request: \$150,000
- E. High Value Asset IT modernization. HVA modernization of the storage and computer infrastructure. Total requirement is \$250,000 over two years. FY 2022 request: \$125,000

³ \$50,000 for electronic signatures. Full implementation of electronic signatures into all major administrative and business workflows, digitization of forms and government services. Software development and integration costs: \$60,000. Contractor development resource for improving agency 106 Case management system (ACHPConnect): \$87,000

⁴ Transition to Electronic Records: \$35,000. FOIA response system. Cost \$150,000.

- F. Identity, Credential, and Access Management (ICAM): Establish full digital and physical ICAM capabilities and integrate for cloud federation. Software, hardware, implementation costs. FY 2022 request: \$40,000
- G. Leveraging Data as a Strategic Asset. Develop high quality data inventories and use data from internal and external sources to streamline Section 106 workflows. Extract additional value for structured and unstructured data sources. Extend utilization of big data analysis tools and graph analysis, acquire additional software and training for data visualization. Total requirement is \$45,000 over multiple years. FY 2022 request: \$10,000
- H. VTC collaboration tools and technologies: Conference rooms would be upgraded to support web-based modern video collaboration tools, modernize existing A/V studio equipment to support training, webinars, and social media broadcasts. Includes upgrades to webinar room. Request: \$40,000⁵
- I. Equipment for remote working. Acquire notebook computers to support teleworking and collaboration, implement mobile device management infrastructure. Total requirement is \$105,000 over multiple years. FY 22 request: \$25,000⁶

Budgetary History

The FY 2020 appropriation for the ACHP was \$7,378,000. Figure 1 shows the recent funding background for comparison.

Figure 1. Budgetary History, FY 2019-2022 (in thousands of dollars)

	FY 2019	FY 2020	FY 2021	FY 2022
President's Budget	6,440	7,000	7,400	8,935
		,	7,400	6,933
Initial Appropriation	6,890	7,378		
Appropriation Adjustment				
Budget Authority	6,890	7,378		
FTEs	37	37	37	38

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⁵ Full upgrade of the conference rooms to replace legacy equipment would be \$105,021; however, this is more of a "minimal" upgrade cost of \$40,000 for conference rooms and webinar room.

⁶ Purchasing additional laptops: \$45,000; Mobile device management infrastructure including hardware, software, security, deployment: \$60,000.

Budget Request

Figure 2. Appropriation and Authorization Language

Appropriation Language

ADVISORY COUNCIL ON HISTORIC PRESERVATION SALARIES AND EXPENSES

For necessary expenses of the Advisory Council on Historic Preservation (Public Law 89-665), [\$7,378,000*] \$8,935,000

* Further Consolidated Appropriations Act, 2020 [Public Law 116-94]

Authorization Language

There are authorized to be such amounts as may be necessary to carry out this title.

National Historic Preservation Act Amendments Act of 2006 [Public Law 109-453]

Evidence and Evaluation

To report on progress toward meeting requirements of the Foundations for Evidence-Based Policymaking Act of 2018 (Public Law 115-435), the ACHP has completed the required FY 2021 Evidence Template. It is attached as Appendix A.

PROGRAM STRUCTURE

Mission and Authorities

The ACHP was established by Title II of the NHPA (54 U.S.C. §300101 et seq.). The NHPA charges the ACHP with advising the President and the Congress on historic preservation matters and entrusts the ACHP with the unique mission of advancing historic preservation within the federal government and being a leader in the national historic preservation program. Since FY 2011, the ACHP has been guided by the following mission statement:

The Advisory Council on Historic Preservation promotes the preservation, enhancement, and sustainable use of our nation's diverse historic resources, and advises the President and the Congress on national historic preservation policy.

The ACHP's authority and responsibilities are principally derived from the NHPA. General duties of the ACHP are detailed in Section 202 (54 U.S.C. §304102) and include the following:

- Advising the President and the Congress on matters relating to historic preservation;
- Encouraging public interest and participation in historic preservation;
- Recommending policy and tax studies as they affect historic preservation;

- Advising state and local governments on historic preservation legislation;
- Encouraging training and education in historic preservation;
- Reviewing federal policies and programs and recommending improvements; and
- Informing and educating others about the ACHP's activities.

Under Section 106 of the NHPA, the ACHP reviews federal actions affecting historic properties to ensure historic preservation needs are balanced with federal project requirements. The ACHP achieves this balance through the Section 106 review process, which applies whenever a federal action has the potential to impact historic properties. Section 213 of the NHPA (54 U.S.C. §304110) authorizes the ACHP to issue government-wide regulations to implement Section 106. The regulations are found at 36 C.F.R. Part 800.

The ACHP also derives authorities from other statutes and Executive Orders. For example, Title 41 of the FAST Act named the ACHP a statutory member of the Permitting Council charged with improving the federal permitting process for infrastructure projects. Section 7302 of the Omnibus Public Land Management Act of 2009 charged the ACHP with carrying out the Preserve America program. Executive Order 13287, "Preserve America," directs the ACHP to assess the state of federal stewardship of its historic properties and report to the President on a triennial basis.

ACHP Membership

The ACHP has 24 statutorily designated members, including the chairman who is a full-time Presidential appointee confirmed by the Senate. The ACHP also includes a number of observers who have been invited to participate in the work of the ACHP (See Figure 5).

Under the chairman's leadership, the ACHP members address policy issues, direct program initiatives, and make recommendations regarding historic preservation to the President, Congress, and heads of other federal agencies. Members pursue ACHP activities both collectively and individually. The membership is organized into four program committees: Federal Agency Programs; Native American Affairs; Preservation Initiatives; and Communications, Education, and Outreach. Member task forces and work groups are also formed to pursue specific needs such as policy development or Section 106 improvements.

ACHP Staff

ACHP staff carry out the day-to-day work of the ACHP and provide all support services for ACHP members. In addition to its permanent staff, the ACHP maintains interagency liaison positions funded by the Federal Highway Administration (FHWA), BLM, General Services Administration (GSA), Department of Veterans Affairs (VA), NPS, Department of the Army, and Forest Service. The executive director supervises all staff components.

Figure 3. Staff Organization Actual and Proposed, FY 2019-2022

Function and FTEs	FY 2019	FY 2020	FY 2021	FY 2022
Chairman*	1	1	1	1
Executive Director	1	1	1	1
Office of Native American Affairs	3	3	3	3
Office of General Counsel	2	2	2	3
Office of Administration	4	4	4	4
Office of Information Technology	3	3	3	3
Office of Preservation Initiatives	3	3	3	2
Office of Federal Agency Programs	16	16	16	17
Office of Communications, Education, and Outreach	4	4	4	4
TOTAL	37	37	37	38

*Though authorized since December 2016, the position was vacant throughout FY 2017, FY 2018, and most of FY 2019. It was filled on July 15, 2019.

The **Chairman** is appointed by the President and confirmed by the Senate.

The **Executive Director** has senior management responsibility for all staff organizational units and reports to the chairman.

The **Office of General Counsel** provides legal advice and analyses, reviews and manages FOIA requests, oversees the agency ethics program, and carries out the ACHP's human resources efforts.

The **Office of Native American Affairs** advises the ACHP leadership, members, and staff on policy and program matters related to Native American issues, and offers technical assistance and outreach for tribal and NHO consultation under the Section 106 review process.

The **Office of Preservation Initiatives** analyzes legislation, develops policy recommendations, oversees special studies and reports, and implements programs related to national preservation benefits such as community development, economic impacts, sustainability, and tourism.

The **Office of Federal Agency Programs** participates in Section 106 reviews, develops and implements program improvement initiatives, provides technical assistance and guidance for Section 106 users, and works to improve federal agency and stakeholder understanding of Section 106. It also oversees implementation of Section 3 of Executive Order 13287, "Preserve America," assists in carrying out the ACHP's responsibilities as a member of the Permitting Council, and manages the ACHP's training program, including delivery of onsite courses, webinars, and distance learning initiatives.

The **Office of Communications, Education, and Outreach** creates and conveys the ACHP's message to partners, stakeholders, and the general public via print and electronic media, manages the ACHP's website, meets information requests from citizens, handles media relations, takes the

lead on engaging youth in historic preservation, and manages ACHP outreach, awards, and publications.

The **Office of Administration** oversees a full range of administrative, procurement, budget, and fiscal services and coordinates related services provided by the Department of the Interior and GSA on a reimbursable basis. The office also provides administrative and clerical support to ACHP leadership.

The **Office of Information Technology** is led by the chief information officer and manages the ACHP's IT services, infrastructure, and cybersecurity operations supporting ACHP programs. The office maintains the agency data center, cloud infrastructure, network, telecommunications, and cybersecurity operations.

Figure 4. Expenditures by Object (in thousands of dollars)

		FY 2020	FY 2021	FY 2022	
		Enacted	Request	Request	FY 2022 vs FY 2021
11/12	Salary/Benefits	5,587	5,587	6,497	+910
21	Travel	132	132	132	
22/23	Freight, Rent, Communications, Utilities	628	628	628	
24	Printing	4	4	4	
25	Contract Services	957	979	1,364	+385
26	Supplies	8	8	8	
31	Equipment	62	62	302	+240
	TOTAL	7,378	7,400	8,935	1,535
	FTEs	37	37	38	+1

Figure 5. Members, Advisory Council on Historic Preservation (September 2020)

Chairman

Hon. Aimee K. Jorjani (Virginia)

Vice Chairman

Rick Gonzalez, AIA (Florida)

Expert Members

Luis G. Hoyos, RA (California) Robert G. Stanton (Virginia) Jay D. Vogt (South Dakota)

General Public Members

Bradford J. White (Illinois) Jordan E. Tannenbaum (Virginia) Hon. John H. Frey (Connecticut)

Native American Member

Reno Keoni Franklin (Kashia Band of Pomo Indians, California)

Governor

Vacant

Mayor

Hon. Robert Simison (Meridian, Idaho)

Architect of the Capitol

Hon. J. Brett Blanton

Secretary of Agriculture

Hon. Sonny Perdue

Secretary of Defense

Hon. Mark T. Esper

Secretary of Education

Hon. Elizabeth Prince DeVos

Secretary of Homeland Security

Chad F. Wolf, Acting

Secretary of Housing and Urban

Development

Hon. Benjamin S. Carson, MD

Secretary of the Interior

Hon. David Bernhardt

Secretary of Transportation

Hon. Elaine L. Chao

Secretary of Veterans Affairs

Hon. Robert L. Wilkie

Administrator, General Services

Administration

Hon. Emily W. Murphy

Chair, National Trust for Historic

Preservation

Timothy P. Whalen (California)

President, National Conference of State

Historic Preservation Officers

Mark Wolfe (Texas)

Board Chair, National Association of Tribal Historic Preservation Officers

Shasta C. Gaughen (Pala Band of Mission

Indians, California)

Observers:

Secretary of Energy

Hon. Dan Brouillette

Chairman, Council on Environmental Quality

Hon. Mary Neumayr

Chair, National Alliance of Preservation

Commissions

Cory Kegerise (Pennsylvania)

Preserve America Youth Summit Director

Ann Walker (Colorado)

President, ACHP Foundation

Katherine Slick

Figure 6. ACHP Organizational Structure (September 2020)

COUNCIL

Policy direction and program leadership

Chairman (1)

Vice Chairman (1)

Members (22)

Observers (5)

General Counsel

Provision of legal services

General Counsel (1) Associate General Counsel (1)

EXECUTIVE DIRECTOR

Senior management responsibility for all staff organizational units

Executive Director (1)

Native American Affairs

Liaison with Indian tribes, Native Alaskans, and Native Hawaiians

Director (1)
Senior Program Analyst (1)
Program Analyst (1)

Communications, Education, and Outreach

Public information, websites, publications, and awards

Director (1)

Public Affairs Manager (1)

Senior Writer-Editor (1)

Program Assistant (1)

Federal Agency Programs

Project review, program improvement, policy development, and training

Director (1)

Administrative Assistant (1)

Senior Program Analyst (1)

Historic Preservation

Technicians (2)

Training Specialist (1)

Preservation Initiatives

Policy analysis, research, congressional relations, special partnership programs and initiatives

Director (1)

Senior Program Analyst (1)

(Vacant)

Preservation Program

Specialist (1)

Administration

Administrative, member relations, fiscal services

Administrative Officer (1)

Executive Assistant (1)

Administrative Assistant (1)

Meeting & Event Manager (1)

Federal Permitting, Licensing, and Assistance Section

Assistant Director (1)

Program Analysts (2)

Historic Preservation Specialist (1)

Assistant Historic Preservation Specialist (1)

FHWA Liaison (1)

Information Technology

IT services

Chief Information Officer & Chief information Security Officer (1) Systems Administrator (1)

stems Administrator (1 IT Specialist (1)

Federal Property Management Section

Assistant Director (1)

Program Analysts (3)

Historic Preservation Specialist (1)

Army Liaison (1) – BLM Liaison (1)

GSA Liaison (1) – VA Liaison (1)

NPS Liaisons (2)

Forest Service Liaison (1)

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APPENDIX A

FY 2022 ADVISORY COUNCIL ON HISTORIC PRESERVATION EVIDENCE SUBMISSION

Section 1. Agency Contributors to Evidence Submission

Rezaur Rahman, Chief Data Officer and Chief Information Officer, Office of Information Technology Ismail Ahmed, Administrative Officer, Office of Administration Druscilla Null, Director, Office of Preservation Initiatives Reid Nelson, Director, Office of Federal Agency Programs

Section 2. Evidence Act Implementation

- (a) Agency Evaluation Policy (required for CFO Act agencies); and
- (b) Implementation of Program Evaluation Standards Outlined in OMB M-20-12

The ACHP is not a CFO Act agency and thus is not required to report on most aspects of the Foundations for Evidence-Based Policymaking Act. The ACHP does not routinely collect data on a large scale on either issues or individuals. That being said, the ACHP does collect data on the review of projects and programs under Section 106 of the NHPA. The agency also collects information on participants in ACHP-sponsored training on Section 106. The ACHP has created a Digital Information Task Force to explore how improved access to digital tools could assist federal agencies, states, Indian tribes, and local communities in planning for federal projects and completing Section 106 reviews. In addition, the ACHP periodically collects data for analyzing federal policy, undertaking specific studies, and disseminating information on the agency's website. The ACHP is committed to the fundamental goals of the Foundations for Evidence-Based Policymaking Act to support evidence-based policymaking in the federal government while improving access to data, strengthening privacy protections, and ensuring the capacity to generate and use evidence.

- (c) Barriers and Potential Solutions; and
- (d) Identification of Training Needs or Technical Support

The ACHP is making an initial investment (as referenced in the FY 2022 estimate) to address data skills gaps through training and development in order to support development of valuable datasets for mission, service, and the public good.

Section 3. Implementation of the Foreign Aid Transparency and Accountability Act of 2016

The ACHP does not administer foreign assistance as defined in OMB Bulletin 12-01 and thus is not required to report.

APPENDIX B

INFORMATION TECHNOLOGY AND CYBERSECURITY

The ACHP is implementing guidance from NIST, OMB, and the DHS Cybersecurity and Infrastructure Security Agency (CISA) to manage the cybersecurity component of enterprise risk as directed in the Executive Order on Strengthening the Cybersecurity of Federal Networks and Critical Infrastructure, consistent with OMB M-17-25 requirements.

FY 2020:

The ACHP does not have a dedicated staffed Security Operations Center (SOC). However, by effectively utilizing available funding and with the support of agency leadership the agency has established an effective cybersecurity operations program. In FY 2020, the agency was able to continue to operationalize cybersecurity tools, incorporate threat intelligence from CISA shared services, and start automating cybersecurity processes. Prioritization of a risk-based perspective was possible as base security operational capability and agency-wide visibility was already established. Work is continuing to establish an operational SOC.

2020 Infrastructure Operations and Cybersecurity Operations Maturity Improvements:

Vulnerability and Asset Management: Daily scanning and vulnerability assessments, real-time network mapping, and exploit checking capabilities were implemented. Remediation is a manual process, which is currently being automated.

Threat Intelligence and Assessment: Real-time and retroactive checks of network traffic against Cyber Threat Iintelligence data feeds using both automated processes were implemented.

Security Monitoring: Fully operational collection and analysis of data feeds, logs, and alerts, and escalation of indications are done through combination of Security Information and Event Management (SIEM) and cloud security products on networks and endpoints.

Analysis and Detection: Automated threat analytics and detection on network traffic and endpoints was implemented. Threats are correlated to threat intelligence and rules, prioritized using threat scores. Manual analysis is performed on high score alerts for investigation and validation.

Incident Management and Response: Active incident management processes were put in place. Alerts are monitored throughout the day, seven days a week. Any potential incidents are monitored for mitigation before success. Any incidents are addressed within a couple of hours. Due to proactive monitoring, no successful major incidents have occurred.

Situational Awareness: Tactical understanding of situations was improved. Correlation to mission/business impact awareness is now available. Executive level support exists; however, not all processes and impacts are documented.

FY 2021 and FY 2022:

2021-2022 Infrastructure Operations and Cybersecurity Operations Maturity:

In FY 2021, high value improvements will be made in the cybersecurity operations capability areas with a focus on automation and addressing Executive Order 13800 requirements. The FY 2022 requested

funding levels will maintain new cybersecurity defense capabilities established in FY 2020 and FY 2021. Technologies and services to improve agency baseline cybersecurity capabilities will be continued.

The FY 2021 funding will be utilized to integrate and automate the different security platforms, which will be continued into FY 2022. Integrations will be done with the agency's SIEM platform; the automation platform will coalesce areas of vulnerability assessment, threat intelligence, analysis, detection, incident management and response. A continuous security instrumentation tool will also be implemented to verify security systems and controls. Having a centralized, integrated security events and automation platform will allow closing of security skills gaps, multiply security operation capacity, and automate investigative actions and remediation responses. Full integration and deployment of these capabilities will significantly improve enterprise-wide visibility and the agency's ability to effectively secure the infrastructure with limited security staff. All critical maintenance contracts for HVAs will be renewed to allow security updates to mitigate vulnerabilities. Automated patching will be implemented to reduce attack surfaces on-time.

Capabilities established for vulnerability and asset management, threat intelligence and assessment, security monitoring, analysis and detection, incident management and response will be continued through FY 2021 and FY 2022.

Ongoing cybersecurity capabilities being implemented in FY 2021 will be continued through FY 2022:

Cybersecurity automation capabilities implemented with the SOAR platform in FY 2020 and FY 2021 will be continued to support automating higher tier security work and improve speed of triage, detection, and response.

New cybersecurity capabilities for network traffic visibility on premise and in the cloud will be established.

New cybersecurity network technologies for adding additional network protection, redirection, and an early credible threat detection system will be implemented to provide high fidelity alerts for protecting all network assets and cloud systems.

New cybersecurity micro-segmentation capabilities will be operationalized for protecting on premise and cloud systems and HVAs in new remote work environments.

New cybersecurity security instrumentation tools will be operationalized for continuous monitoring of efficacy of security systems and controls.

New cybersecurity capabilities around the use of data analysis, machine learning, and artificial intelligence will be integrated to automate majority of security operations work.



ADVISORY COUNCIL ON HISTORIC PRESERVATION

401 F Street NW, Suite 308 • Washington, DC 20001-2637 Phone: 202-517-0200 • Fax: 202-517-6381 • achp@achp.gov • www.achp.gov